

Skegness Neighbourhood Development Plan – Stage 2 Report
Skegness Town Profile
Community Consultation Report
Evidence Base Review

Skegness Town Council

January 2018

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1.0 STAGE 2 REPORT OVERVIEW

1.1 Following the completion of stage 1 of the Skegness Neighbourhood Development Plan (NDP) project, the consultant team embarked on the work identified within Stage 2 of the Skegness NDP. In summary to carry out and prepare:

- Extensive consultation and engagement with the local community
- Preparation of a town profile of Skegness
- Carry out a review of existing evidence, used in the East Lindsey Local Plan

1.2 A standalone report has been prepared by Natter Matters (appendix 1) which sets out the findings of the community consultation work.

1.3 The town profile of Skegness is included within this main report, alongside a summary of the evidence base review (appendix 2)

Issues that could be dealt with through a Neighbourhood Development Plan

1.4 We consider that following the community consultation there is sufficient local interest for a NDP to be prepared for Skegness, this is set out in further detail in section 5 of appendix 1. In addition we consider that some of the issues raised through the consultation and identified through the town profile and evidence base review could be addressed through planning policies within a NDP. Other issues identified could be considered to be aspirational, but not of a nature which can be addressed directly through planning. The issues in particular that a NDP could seek to address are:

- Protection of open space and leisure facilities within the town
- Design; as a means to discourage anti-social behaviour and to improve the image of the town, both of new development and the public realm
- Perception of too many and an increase in the number of HMOs, planning policy to allow for greater controls
- Improve the local economy and expand employment offer
- More homes; affordable homes, starter homes, retirement homes

- Protection of local heritage assets
- Identifying areas for redevelopment
- Traffic free areas
- More community facilities in particular; health care (GPs with expanded facilities) and further education
- Planning policies to address illegal gypsy traveller sites around the outskirts of the town
- Policies to better plan for the future growth and expansion of caravan parks and associated leisure facilities
- A single cohesive commercial leisure destination
- Lincolnshire coastal trail to Mablethorpe, for pedestrians and equestrians

Possible further evidence required

1.5 To ensure that policies within the NDP are effective and justified, it may be necessary to prepare further evidence which addresses some of the issues identified above. Subject to the final agreed vision and objectives for the NDP, the further evidence may include:

- Evidence on number of HMOs within the town and their perceived expansion
- Local heritage listings (this is something that could take place outside of the NDP process)
- Need for further health care facilities
- The provision for utilities to increase capacity for the town, in particular water.
- Evidence which considers the demand for a commercial leisure destination; demand locally and interest from the market
- Flood risk; further detail to identify how flood risk can be mitigated in areas which could come forward for new development

- Alternative methods to increase the delivery of affordable housing (this could happen outside the NDP process)
- Local housing need survey, in particular assessing affordable housing needs
- The need for a Western Relief Road (A52 to A158)
- The need for higher education facilities and interest in the education sector to expand provision into Skegness.
- Sustainability Appraisal

Next Steps

- 1.6 Following receipt of this report, it will be for the NDP Steering Group and Town Council to decide if the project should progress to Stage 3.

2.0 TOWN PROFILE - EXECUTIVE SUMMARY

- 2.1 This profile of Skegness has been prepared to provide a wide range of background information on the town, and the information will provide the essential context for providing the Skegness Neighbourhood Plan.

Social profile

- 2.2 In 2011, there were more females than males living in Skegness, and the population age ranged from 0 to 90 and over with the most common age being between 45 and 59 and the least common age being 90 and over. Almost half of Skegness's population that were aged 16 and over in 2011 were married, and a significant portion of the population that were aged 16 and over had no qualifications. In 2011, the majority of the population: did not have a disability that limits their day to day activity, were in very good or good health, and did not provide any unpaid care a week. The most common crime was anti-social behaviour between October 2016 and October 2017.

Households

- 2.3 In 2011, the vast majority of households had central heating, and the most common household types were detached and semi-detached houses. In 2011, over half of Skegness's population owned their homes either outright or with a mortgage / loan; households most commonly had 1 car or van; and the vast majority of lone parent households had a female parent.

Communal facilities

- 2.4 In 2011, there was a severe lack of communal establishments such as hospitals in Skegness.

Employment and economic activity

- 2.5 In 2011, economically active males and females were most commonly in full time employment, and economically inactive males and females were most commonly retired.

Environment

- 2.6 Skegness is located in the coastal zone which is in the three most vulnerable zones on Hazard Maps and it is at significant risk from tidal flooding, but the impact of climate change is not expected to increase in the short term.

3.0 SOCIAL PROFILE

Population

- 3.1 A total of 19,579 people were living in Skegness in 2011. The population was made up of 9,351 males (47.8%) and 10,228 females (52.2%).

	Total	Percentage
All usual residents	19,579	
Males	9,351	47.8%
Females	10,228	52.2%

Source: 2011 Census, Office for National Statistics

Age structure

- 3.2 In 2011, the population of Skegness was made up of a vast range of different age groups, with the most common age of residents being between 45 and 59 (19.9%) and the least common age of residents being 90 and over (1.08%) closely followed by age 15 (1.12%).

	Total	Percentage
All usual residents	19,579	
Age 0 to 4	1,048	5.4%
Age 5 to 7	533	2.7%
Age 8 to 9	363	1.9%
Age 10 to 14	1,024	5.2%
Age 15	219	1.12%
Age 16 to 17	494	2.5%
Age 18 to 19	440	2.2%
Age 20 to 24	989	5.1%
Age 25 to 29	1,033	5.3%
Age 30 to 44	3,207	16.4%
Age 45 to 59	3,887	19.9%
Age 60 to 64	1,606	8.2%
Age 65 to 74	2,572	13.1%
Age 75 to 84	1,556	7.9%
Age 85 to 89	397	2.0%
Age 90 and over	211	1.08%

Source: 2011 Census, Office for National Statistics

Marital and civil partnership status

- 3.3 The most common marital and civil partnership status for all usual residents aged 16 and above in 2011 was married (7,424 residents (45.3%)) followed by single (never

married or never registered a same-sex civil partnership) (4,722 residents (28.8%)). The least common status was in a registered same-sex civil partnership (30 residents (0.2%)) followed by separated (but still legally married or still legally in a same-sex civil partnership) (425 residents (2.6%)).

	Total	Percentage
All usual residents aged 16+	16,392	
Single (never married or never registered a same-sex civil partnership)	4,722	28.8%
Married	7,424	45.3%
In a registered same-sex civil partnership	30	0.2%
Separated (but still legally married or still legally in a same-sex civil partnership)	425	2.6%
Divorced or formerly in a same-sex civil partnership which is now legally dissolved	2,095	12.8%
Widowed or surviving partner from a same-sex civil partnership	1,696	10.3%

Source: 2011 Census, Office for National Statistics

Qualifications

- 3.4 The majority (71.9%) of usual residents aged 16 and over had either no qualifications (40.8%), level one qualifications (16%) or level two qualifications (15.1%) in Skegness in 2011. 19% had level 3 qualifications (8.3%) or level four and above qualifications (10.7%), and the remaining 9.1% had either apprenticeships (3.6%) or other qualifications (5.5%).

All usual residents aged 16 and over	Total	Percentage
All categories of qualification	16,392	
No qualifications	6,690	40.8%
Level 1 qualifications	2,616	16.0%
Level 2 qualifications	2,481	15.1%
Apprenticeship	589	3.6%
Level 3 qualifications	1,364	8.3%
Level 4 qualifications and above	1,752	10.7%
Other qualifications	900	5.5%

Source: 2011 Census, Office for National Statistics

Health and provisions of unpaid care

- 3.5 With reference to disability, 71.3% of Skegness's 19,579 residents (13,969) were not limited by a disability when they are completing day to day activities in 2011, whereas 15% (2,940) are limited a lot and 13.6% (2,670) are limited a little.

Disability	Total	Percentage
All usual residents	19,579	
Day-to-day activities limited a lot	2,940	15.0%
Day-to-day activities limited a little	2,670	13.6%
Day-to-day activities not limited	13,969	71.3%

Source: 2011 Census, Office for National Statistics

- 3.6 With reference to health, 35.4% of residents (6,938) had very good health in 2011 and 34.2% had good health. In contrast to this, 2.3% of residents (448) had very bad health and 7.6% (1,490) had bad health.

Health	Total	Percentage
All usual residents	19,579	
Very good health	6,938	35.4%
Good health	6,700	34.2%
Fair health	4,003	20.4%
Bad health	1,490	7.6%
Very bad health	448	2.3%

Source: 2011 Census, Office for National Statistics

- 3.7 With reference to provisions of unpaid care, in 2011 88.2% of Skegness's residents (17,272) provided no unpaid care a week and the remaining 11.8% (2,307) provided between 1 and 50 or more hours of unpaid care a week.

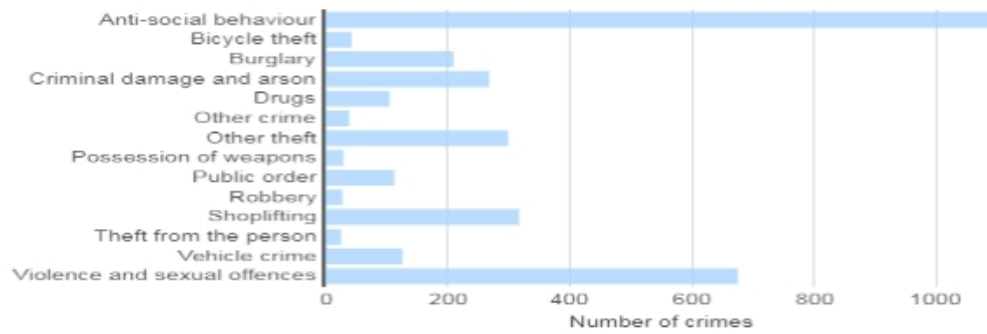
Care	Total	Percentage
All usual residents	19,579	
Provides no unpaid care	17,272	88.2%
Provides 1 to 19 hours unpaid care a week	1,102	5.6%
Provides 20 to 49 hours unpaid care a week	364	1.9%
Provides 50 or more hours unpaid care a week	841	4.3%

Source: 2011 Census, Office for National Statistics

Crime

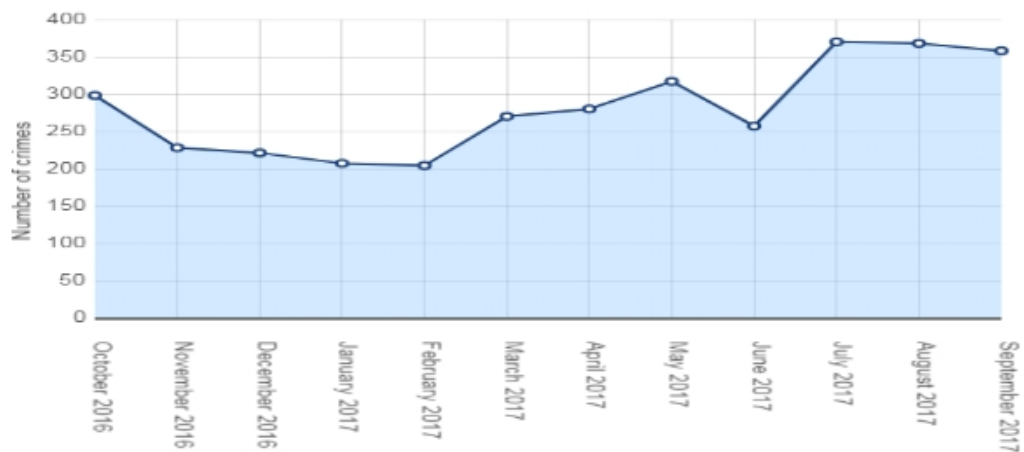
- 3.8 According to Police.UK crime statistics, the largest category of crime recorded between October 2016 and October 2017 is anti-social behaviour (32.53%) with violence and sexual offences comprising 19.98% of recorded crimes within this time frame.

Comparison of crime types in this area between October 2016 and September 2017



Source: www.police.uk/Lincolnshire/NC50/crime/stats/

- 3.9 Reports indicate that levels of crime have also increased since October 2016 with more than 350 reported crimes between July 2017 and October 2017 compared with less than 300 reported crimes between October 2016 and April 2017.



Source: www.police.uk/Lincolnshire/NC50/crime/stats/

4.0 HOUSEHOLDS

Household type

- 4.1 In 2011, 3,218 of the 9,885 household spaces were detached and semi-detached houses / bungalows (62.9% (32.4% and 30.5% respectively)), and 876 (8.9%) of the household spaces were terraced (including end-terrace) houses / bungalows. The remaining households were mostly a range of types of flat, maisonettes or apartments, and a small number of caravans or other mobile or temporary structures.

	Total	Percentage
All household spaces	9,885	
Whole house or bungalow: Detached	3,205	32.4%
Whole house or bungalow: Semi-detached	3,013	30.5%
Whole house or bungalow: Terraced (including end-terrace)	876	8.9%
Flat, maisonette or apartment: Purpose-built block of flats or tenement	1,386	14.0%
Flat, maisonette or apartment: Part of a converted or shared house (including bed-sits)	966	9.8%
Flat, maisonette or apartment: In a commercial building	213	2.2%
Caravan or other mobile or temporary structure	226	2.3%

Source: 2011 Census, Office for National Statistics

Households with long-term health problems or disabilities

- 4.2 In 2011, the majority of households (85.7%) in Skegness where there was one person in a household with a long-term health problem or disability had no dependent children in the household.

	Total	Percentage
One person in household with a long-term health problem or disability	3,054	
With dependent children	437	14.3%
No dependent children	2,617	85.7%

Source: 2011 Census, Office for National Statistics

Lone parent households with dependent children

- 4.3 There was a total of 597 lone parent households with dependent children in Skegness, with 548 of those households having a female lone parent and 49 having a male lone parent. The majority of the lone parents (60%) were in part-time employment (36.7%) or full-time employment (23.3%).

	Total	Percentage
All types of lone parent households with dependent children	597	
Lone parent in part-time employment	219	36.7%
Lone parent in full-time employment	139	23.3%
Lone parent not in employment	239	40.0%

	Total	Percentage
Male lone parent	49	
In part-time employment	15	30.6%
In full-time employment	20	40.8%
Not in employment	14	28.6%

	Total	Percentage
Female lone parent	548	
In part-time employment	204	37.2%
In full-time employment	119	21.7%
Not in employment	225	41.1%

Source: 2011 Census, Office for National Statistics

Central heating in households

- 4.4 In 2011, 299 out of 9,003 (3.3%) households did not have central heating in Skegness.

	Total	Percentage
Type of central heating in household	9,003	
Does not have central heating	299	3.3%
Does have central heating	8,704	96.7%

Source: 2011 Census, Office for National Statistics

- 4.5 Dwelling conditions are poorer in Coastal Lincolnshire than the average for England due to energy efficiency standards and difficulties in affordably heating homes exacerbated by below average incomes.

Source: Coastal Lincolnshire Strategic Housing Market Assessment: Executive Summary

Tenure

- 4.6 In 2011, the most common household tenures in Skegness were owned outright (32.5%) and private rented from either a private landlord or letting agency (25.9%), and the least common household tenures were living rent free (0.9%) and shared ownership where part of the household was owned and part was rented (1.2%).

	Total	Percentage
All households	9,003	
Owned outright	2,930	32.5%
Owned with a mortgage or loan	1,992	22.1%
Shared ownership (part owned and part rented)	112	1.2%
Social rented: Rented from council (Local Authority)	356	4.0%
Social rented: Other	1,054	11.7%
Private rented: Private landlord or letting agency	2,333	25.9%
Private rented: Other	143	1.6%
Living rent free	83	0.9%

Source: 2011 Census, Office for National Statistics

Car or van availability

- 4.7 Out of 9,003 households the majority of households in Skegness had either no cars or vans or one car or van. 2,968 households had no cars or vans, and 4,310 households had one car or van; this accounts for 80.9% of the households in total. The remaining households had either two, three, or four or more cars or vans, with only 94 households (1%) having four or more.

	Total	Percentage
All categories: Car or van availability	9,003	
No cars or vans in household	2,968	33.0%
1 car or van in household	4,310	47.9%
2 cars or vans in household	1,355	15.1%
3 cars or vans in household	276	3.1%
4 or more cars or vans in household	94	1.0%

Source: 2011 Census, Office for National Statistics

5.0 COMMUNAL FACILITIES

Communal establishment

5.1 The census in 2011 found that the majority (84.3%) of community establishments in Skegness were "Other establishments" (52.7%) and care homes without nursing (31.6%). There were no general hospitals, mental health hospitals / units, other hospitals, local authority children's or care or other homes, or registered social landlord / housing association establishment.

Establishment Type	Total	Percentage
All categories: Usual residents by communal establishment management and type	567	
Medical and care establishment: NHS: General hospital	0	0%
Medical and care establishment: NHS: Mental health hospital/unit (including secure units)	0	0%
Medical and care establishment: NHS: Other hospital	0	0%
Medical and care establishment: Local Authority: Children's home (including secure units)	0	0%
Medical and care establishment: Local Authority: Care home or other home	0	0%
Medical and care establishment: Registered Social Landlord/Housing Association	0	0%
Medical and care establishment: Other: Care home with nursing	72	12.7%
Medical and care establishment: Other: Care home without nursing	179	31.6%
Medical and care establishment: Other: Children's home (including secure units)	0	0%
Medical and care establishment: Other	6	1.1%
Other establishments	299	52.7%
Establishment not stated	11	1.9%

Source: 2011 Census, Office for National Statistics

6.0 EMPLOYMENT

Occupation

- 6.1 In 2011, the most common type of occupation in Skegness for males was skilled trade occupations (22.3%), and the most common type of occupation for females was caring, leisure and other service occupations (19.6%). The least common type of occupation for males was administrative and secretarial occupations (3.1%), and the least common type of occupation for females was process plant and machine operatives (2.2%).

All usual residents aged 16 to 74 in employment the week before the census (Males only)	Total	Percentage
All categories of occupation	3,806	
1. Managers, directors and senior officials	540	14.2%
2. Professional occupations	214	5.6%
3. Associate professional and technical occupations	300	7.9%
4. Administrative and secretarial occupations	118	3.1%
5. Skilled trades occupations	847	22.3%
6. Caring, leisure and other service occupations	188	4.9%
7. Sales and customer service occupations	290	7.6%
8. Process plant and machine operatives	575	15.1%
9. Elementary occupations	734	19.3%

All usual residents aged 16 to 74 in employment the week before the census (Females only)	Total	Percentage
All categories of occupation	3,747	
1. Managers, directors and senior officials	433	11.6%
2. Professional occupations	343	9.2%
3. Associate professional and technical occupations	194	5.2%
4. Administrative and secretarial occupations	514	13.7%
5. Skilled trades occupations	129	3.4%
6. Caring, leisure and other service occupations	734	19.6%
7. Sales and customer service occupations	621	16.6%
8. Process plant and machine operatives	84	2.2%
9. Elementary occupations	695	18.5%

Source: 2011 Census, Office for National Statistics

Industry

- 6.2 In 2011, the most common type of industry for males who were in employment in Skegness was 'wholesale and retail trade; repair of motor vehicles and motor cycles'

(19.3%), and the most common type of industry for females who were in employment was 'wholesale and retail trade; repair of motor vehicles and motor cycles' (23.1%). The least common type of industry for males who were in employment was 'mining and quarrying' (0.2%), and the least common type of industry for females was 'mining and quarrying' and 'electricity, gas, steam and air conditioning supply' (0%).

All usual residents aged 16 to 74 in employment the week before the census (Males only)	Total	Percentage
All categories of industry	3,806	
A Agriculture, forestry and fishing	69	1.8%
B Mining and quarrying	6	0.2%
C Manufacturing	407	10.7%
D Electricity, gas, steam and air conditioning supply	18	0.5%
E Water supply; sewerage, waste management and remediation activities	44	1.2%
F Construction	470	12.3%
G Wholesale and retail trade; repair of motor vehicles and motor cycles	736	19.3%
H Transport and storage	272	7.1%
I Accommodation and food service activities	644	16.9%
J Information and communication	33	0.9%
K Financial and insurance activities	35	0.9%
L Real estate activities	38	1.0%
M Professional, scientific and technical activities	89	2.3%
N Administrative and support service activities	159	4.2%
O Public administration and defence; compulsory social security	156	4.1%
P Education	130	3.4%
Q Human health and social work activities	176	4.6%
R, S, T, U Other	324	8.5%

All usual residents aged 16 to 74 in employment the week before the census (Females only)	Total	Percentage
All categories of industry	3,747	
A Agriculture, forestry and fishing	20	0.5%
B Mining and quarrying	0	0.0%
C Manufacturing	130	3.5%
D Electricity, gas, steam and air conditioning supply	0	0.0%
E Water supply; sewerage, waste management and remediation activities	11	0.3%
F Construction	50	1.3%
G Wholesale and retail trade; repair of motor vehicles and motor cycles	866	23.1%
H Transport and storage	55	1.5%
I Accommodation and food service activities	664	17.7%
J Information and communication	10	0.3%
K Financial and insurance activities	27	0.7%
L Real estate activities	45	1.2%
M Professional, scientific and technical activities	121	3.2%
N Administrative and support service activities	149	4.0%
O Public administration and defence; compulsory social security	113	3.0%
P Education	424	11.3%
Q Human health and social work activities	706	18.8%
R, S, T, U Other	356	9.5%

Source: 2011 Census, Office for National Statistics

Hours worked

6.3 The week before the census took place in 2011 a total of 7,553 (3,806 males and 3,474 females) usual residents aged 16 to 74 were in employment in Skegness. 78.8% of the employed males worked full time either 31 to 48 hours a week (58.1%) or 49 or more hours a week (20.7%), and 51.4% of the employed females worked full time either 31 to 48 hours a week (43.1%) or 49 or more hours a week (8.3%).

	Total	Percentage
All usual residents aged 16 to 74 in employment the week before the census	7,553	
Part-time: 15 hours or less worked	708	9.4%
Part-time: 16 to 30 hours worked	1,921	25.4%
Full-time: 31 to 48 hours worked	3,827	50.7%
Full-time: 49 or more hours worked	1,097	14.5%

	Total	Percentage
All usual residents aged 16 to 74 in employment the week before the census	7,553	
Males	3,806	50.4%
Females	3,747	49.6%

	Total	Percentage
All male residents aged 16 to 74 in employment the week before the census	3,806	
Part-time: 15 hours or less worked	215	5.6%
Part-time: 16 to 30 hours worked	593	15.6%
Full-time: 31 to 48 hours worked	2,211	58.1%
Full-time: 49 or more hours worked	787	20.7%

	Total	Percentage
All female residents aged 16 to 74 in employment the week before the census	3,747	
Part-time: 15 hours or less worked	493	13.2%
Part-time: 16 to 30 hours worked	1,328	35.4%
Full-time: 31 to 48 hours worked	1,616	43.1%
Full-time: 49 or more hours worked	310	8.3%

Source: 2011 Census, Office for National Statistics

Economic activity

- 6.4 In Skegness in 2011, economically active males were most commonly in full time employment (52.5%) and were least commonly full time students (2.8%). The economically inactive males were most commonly retired (55.6%) and were least commonly looking after home or family (4.1%). The economically active females were most commonly in full time employment (39.6%) and were least commonly full time students (3.9%). Inactive females were most commonly retired (53.3%) and were least commonly 'other' (6.4%).

Males only	Total	Percentage
All usual residents aged 16 to 74	6,822	
Economically active	4,401	64.5%
Economically inactive	2,421	35.5%

Males only	Total	Percentage
All usual residents aged 16 to 74 that are economically active	4,401	
Employee: Part-time	557	12.7%
Employee: Full-time	2,310	52.5%
Self-employed	860	19.5%
Unemployed	552	12.5%
Full-time student	122	2.8%

Males only	Total	Percentage
All usual residents aged 16 to 74 that are economically inactive	2,421	
Retired	1,347	55.6%
Student (including full-time students)	242	10.0%
Looking after home or family	100	4.1%
Long-term sick or disabled	586	24.2%
Other	146	6.0%

Source: 2011 Census, Office for National Statistics

Females only	Total	Percentage
All usual residents aged 16 to 74	7,406	
Economically active	4,130	55.8%
Economically inactive	3,276	44.2%

Females only	Total	Percentage
All usual residents aged 16 to 74 that are economically active	4,130	
Employee: Part-time	1,536	37.2%
Employee: Full-time	1,637	39.6%
Self-employed	450	10.9%
Unemployed	345	8.4%
Full-time student	162	3.9%

Females only	Total	Percentage
All usual residents aged 16 to 74 that are economically inactive	3,276	
Retired	1,747	53.3%
Student (including full-time students)	228	7.0%
Looking after home or family	557	17.0%
Long-term sick or disabled	535	16.3%
Other	209	6.4%

Source: 2011 Census, Office for National Statistics

7.0 ENVIRONMENT

7.1 Skegness is located in the coastal zone which is in the three most vulnerable zones on Hazard Maps (Danger to all, danger to most, and danger to some). It is at significant risk from tidal flooding.

Source: East Lindsey Strategic Flood Risk Assessment

7.2 The impact of climate change is not expected to increase in the short term.

Source: East Lindsey Strategic Flood Risk Assessment

7.3 The stretch of coastline between Skegness and Mablethorpe is internationally designated, and coastal erosion is affecting that coastline.

Source: Lincolnshire Coastal Study Summary Report 2009-2010

APPENDIX 1 – COMMUNITY CONSULTATION REPORT

APPENDIX 2 – EVIDENCE BASE REVIEW



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