

EAST LINDSEY DISTRICT COUNCIL

LOCAL DEVELOPMENT SCHEME

November 2022



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1.0 INTRODUCTION

- 1.1 The Council is the Local Planning Authority for East Lindsey. Part of its role is to produce, maintain and review a Local Plan. The East Lindsey Local Plan was adopted in July 2018. It contains policies and maps to help manage how new development happens. As part of the plan-making process, Local Authorities are required to produce an up-to-date Local Development Scheme¹. This sets out the documents that make up the Local Plan. It also lists any other relevant documents including Neighbourhood Development Plans. The Local Plan covers all of East Lindsey – the plan in figure 1.0 shows the extent of the area.
- 1.2 The East Lindsey LP is made up of a number of documents. These documents can take a number of forms and each Council can choose the range of documents that best suits its local area, issues and opportunities. A Supplementary Planning Document (SPD) is used to further explain and implement certain policies. They provide a greater level of guidance on individual topics or sites. It should be noted that SPDs cannot be used to write new policy.
- 1.3 This document, the Local Development Scheme (LDS), explains the Local Planning Authority's programme for the production of its documents in connection with the Local Plan. It sets out the programme for their preparation; the relationship between the documents; and a timetable for their adoption.
- 1.4 The Planning and Compulsory Purchase Act 2004² introduced the requirement for a Local Planning Authority to produce and maintain a Local Development Scheme. The LDS must be made publicly available and kept up to date periodically when it is considered appropriate to do so.

¹ <https://www.gov.uk/guidance/plan-making>

² <https://www.legislation.gov.uk/ukpga/2004/5/section/15>

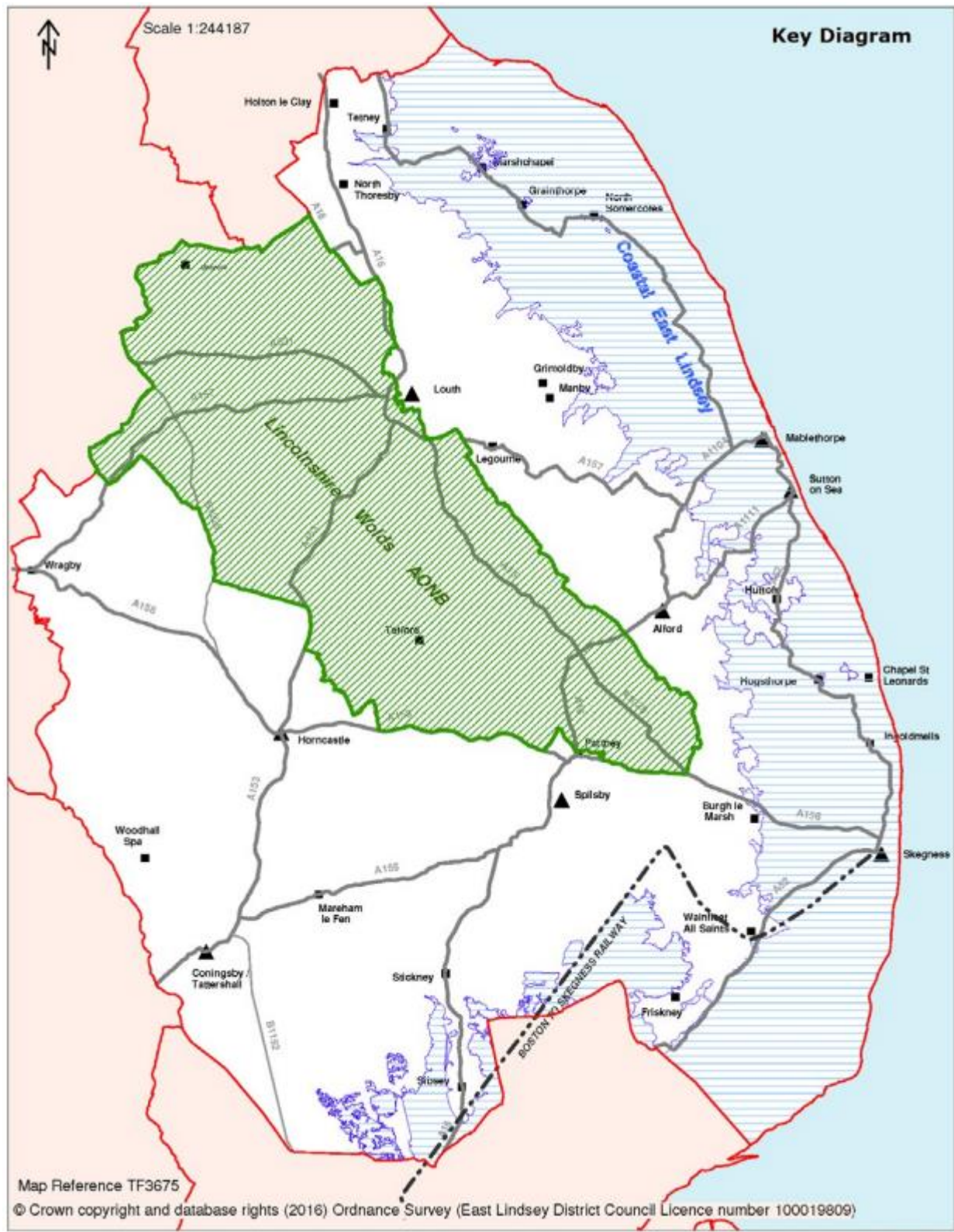


Figure 1. Source: East Lindsey Local Plan (Adopted 2018)

2.0 THE EAST LINDSEY LOCAL PLAN

The Development Plan and Guidance Notes

- 2.1 The Development Plan for East Lindsey includes the Local Plan and any adopted Neighbourhood Development Plans.
- 2.2 In addition to this an SPD has been adopted that links to Strategic Policy 9 (Single Plot Exceptions). This SPD adds further detail about how proposals can be developed that could satisfy this policy's requirements.

3.0 DOCUMENTS IN THE LOCAL PLAN

Local Plan Documents

- 3.1 The Local Plan (LP) is made up of several documents. There are two key documents in the adopted 2018 Local Plan. The first is The Core Strategy, which sets out the spatial vision for the district and sets spatial policies. The second is the Settlement Proposals Document, which shows the site specific allocations to deliver the policies in the Core Strategy. The Proposals Map shows the relevant policy constraints for the area. The Core Strategy is a mixture of spatial and development management policies.
- 3.2 The documents need reviewing when they become out of date. As part of this we work with partner organisations and the public. For each document, there will be a period of informal involvement. For the main documents this informal work is then followed by two formal consultation periods. SPD's will usually have 1 formal consultation period. There are a mix of statutory and non-statutory consultees. The statutory consultees are ones that we must consult. The non-statutory are optional and formal consultation will depend on whether the document is considered to be relevant to them. How we will consult is set out in detail in our Statement of Community Involvement.
- 3.3 When going through a consultation, the Council will first decide the organisations that can help decide the scope and content of the document. These organisations will then be involved in early discussions. There will also be the chance for other local groups and the public to be involved.
- 3.4 The Council will then consult on issues relevant to the subjects in the document and also on options for policies and proposals. The final, formal consultation will take place at the time the document is submitted to the Secretary of State. The Statement of Community Involvement (SCI) explains how this consultation will take place.

Supplementary Planning Documents

- 3.5 A Single Plot Exceptions SPD was already being prepared before the adoption of the Local Plan and this is now linked to SP9. The SPD gives additional information about what an application is expected to provide in order to comply with the relevant policies.

Corporate Strategy

- 3.6 The Council's Corporate Strategy sets out the vision for Council and its long-term objectives. This will have links to some of the LPs documents. It can also enable the LP to respond to local circumstances and the land use related priorities of the Council.

Neighbourhood Development Plans

- 3.7 There are currently 2 adopted Neighbourhood Development Plans. These also form part of the Development Plan and are used alongside the Local Plan when considering planning applications in those areas. These are:

- Alford
- Horncastle.

There are also 2 plans in the later stages of the process:

- Holton le Clay (passed referendum and waiting to be made)
- Skegness (due to go to referendum)

There are other Neighbourhood Development Plans at various earlier stages of preparation.

Annual Monitoring Report

- 3.8 The Council has to monitor every year how well its policies and proposals (when prepared) are achieving their objectives and if they are meeting the timetable in the LDS. The Council will also assess:

- whether it is meeting, or is on track to meet, the targets set out in the LP documents and, if not, the reasons why
- what impact LP policies are having on other targets set at national, or local level
- whether any policies need to be replaced to meet sustainable development objectives
- if the LP documents included within the LDS are still the appropriate ones to prepare
- what action is needed if policies have to be replaced
- The effectiveness of the consultation procedures.

- 3.9 As a result of monitoring, the Council will consider what changes, if any, need to be made to the documents in the LP. The Council has prepared a comprehensive monitoring framework around the new policies in the Local Plan and monitoring started from the date of adoption (July 2018). The results of this monitoring are set out in the Authority Monitoring Report³. Earlier Reports will relate to monitoring of the former 1995 Local Plan. The year 2017/18 is a cross over between plans.
- 3.10 The proposed timetable including a breakdown of the stages for the current review of the Core Strategy and Settlement Proposals Development Plan Documents can be found in appendix B.

³ <https://www.e-lindsey.gov.uk/article/5116/Background-for-the-Local-Plan>

4.0 SUSTAINABILITY APPRAISAL

- 4.1 The Council is required to subject the Local Plan to Sustainability Appraisal under the Planning and Compulsory Purchase Act 2004. This incorporates the requirements of the Environmental Assessment of Plans and Programmes 2004. The LP will be continuously assessed throughout the preparation of any new or reviewed documents.
- 4.2 The initial stage in the Sustainability Appraisal is called the Scoping Report. It sets out the issues, objectives and indicators for the Appraisal, along with an evidence base to enable the effects of policies and proposals to be assessed and monitored. As part of the review process, a new Scoping Report will be produced.
- 4.3 Following on from this, the Scoping Report will be used to assess the effects of policies and proposals and to develop and refine alternatives. A Sustainability Appraisal Report will be prepared to show the work undertaken on the Sustainability Appraisal and will be subject to consultation alongside the consultation on the document being appraised. The Council will also monitor the impact of the policies on proposals. A Sustainability Appraisal will be carried out in all cases where the content is such that needs one, as required by the regulations.
- 4.4 The Council is also required to carry out a Habitats Regulations Assessment (HRA) to assess the impacts of its policies and proposals on sites are protected by the Conservation of Habitats and Species Regulations 2017 (know as the Habitats Regulations). These include RAMSAR Sites, Special Areas of Conservation and Special Protections Areas, of which there are a number along the East Lindsey Coastline. This process will be integrated with both the preparation of the policies and proposals and with the Sustainability Appraisal.

5.0 RESOURCES/RISKS

5.1 The East Lindsey's Planning Policy team will prepare the Local Plan. Overall management of the LP will be the responsibility of the Chief Executive and the Planning Policy Service Manager. Under the current structure, the officers involved in its preparation will be:-

- Planning Policy Service Manager (shared with Boston Borough Council⁴);
- 2x Planning Policy Officers;
- 1 x Planning Technician

Colleagues in the rest of the Planning Department will be consulted when drawing up the documents.

5.2 The timetable is set out in appendix B of this report. The service maintains a Risk Register in order to identify and manage any known risks. The review of the LP is subject to changing National and Local priorities, policy, and procedure. These can be influenced in various ways, such as:

- world events such as medical, climate, economic
- new or updated research and evidence
- reform of the Planning system
- changes in government roles/positions, changes in political membership
- changes of internal procedures.

A more detailed list of 3rd party risks that can affect the timetable for the LP review are set out below:

- The ability of the Planning Inspectorate to meet the demand for Local Plan holding Inquiries (this is a separate government body that we must submit the draft plan to for examination)
- Changes to the committee structure or committee timetable within the Council. For example, Committee timetables in future years may not match the projected timetables in the LDS, or there may be delays in committees resolving items (e.g. over full agendas or meeting overrunning, or closed periods for recess or purdah). All have potential to add delay into the timetables in the LDS

⁴ This arrangement was brought into effect under the Strategic Alliance and subsequently continued under the South East Lincolnshire Councils Partnership (SELCP)

<https://www.e-lindsey.gov.uk/article/14947/South-East-Lincolnshire-Councils-Partnership>

- If the Inspector does not accept the approach taken by the Council in the LP (as has been the case at some previous examinations) the document will be returned to the Council for rewriting. This will impact on the timetable for preparing that document. If it is a primary document the Inspector has concerns over (such as the Core Strategy), any other documents that are prepared as part of the Local Plan could also need rewriting.
- Delays may occur when working with 3rd party organisations and consultants. Unforeseen delays could include: industry constraints/restrictions, resourcing, negotiation, legal timetables.
- Resource management within the Council and Service. This includes things such as: a reduction in budget/funding, a permanent reduction in available resources; or a temporary reduction, for example through unfilled staff vacancies or absences

Appendix A – Table of policies to be reviewed

		Main Reason for Review						Review Type			
		Inspector identified issue	Does not align with Corporate Priorities	Significant Climate Change/ Carbon reduction implications	Does not adequately promote economic recovery / promote growth	Change in national policy	Evidence Base requires review	Other reasons for review	Full review of Policy	Significant alterations to the wording	No significant changes
SP1	A Sustainable Pattern of Places		yes		yes				yes		
SP2	Sustainable Development		yes		yes				yes		
SP3	Housing Growth and the Location of Inland Growth		yes		yes	yes			yes		
SP4	Housing in Inland Medium and Small Villages		yes		yes	yes			yes		
SP5	Specialist Housing for Older People						yes		yes		
SP6	Neighbourhood Planning										yes
SP7	Affordable Housing						yes		yes		
SP8	Rural Exceptions										yes
SP9	Single Plot Exceptions										yes

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		Main Reason for Review						Review Type			
		Inspector identified issue	Does not align with Corporate Priorities	Significant Climate Change/ Carbon reduction implications	Does not adequately promote economic recovery / promote growth	Change in national policy	Evidence Base requires review	Other reasons for review	Full review of Policy	Significant alterations to the wording	No significant changes
SP10	Design			yes					yes		
SP11	Historic Environment			yes					yes		
SP12	Gypsies, Travellers and Showpeople										yes
SP13	Inland Employment	yes			yes		yes		yes		
SP14	Town/Village Centres and Shopping						yes		yes		
SP15	Widening the Inland Tourism and Leisure Economy		yes		yes			yes	yes		
SP16	Inland Flood Risk										yes
SP17	Coastal East Lindsey	yes	yes				yes		yes		
SP18	Coastal Housing	yes	yes				yes		yes		
SP19	Holiday Accommodation (coastal)							yes	yes		
SP20	Visitor Economy (coastal)										yes
SP21	Coastal Employment	yes	yes				yes		yes		
SP22	Transport and Accessibility			yes					yes		
SP23	Landscape										yes
SP24	Biodiversity and Geodiversity	yes		yes		yes	yes		yes		
SP25	Green Infrastructure			yes					yes		
SP26	Open Space, Sport and Recreation	yes					yes		yes		
SP27	Renewable and Low Carbon Energy			yes		yes			yes		
SP28	Infrastructure and S106 Obligations					yes	yes		yes		
SP29	Reviewing the Local Plan							yes	yes		

Appendix B – Timeline and breakdown of stages

